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18 January 1968

MEMORANDUM FOR: The Director

SUBJECT: Action on the [   ] Report   25X1

1. In accordance with your request of last July, I have reviewed the progress in implementing the recommendations of the IG Survey on Foreign Intelligence Collection Requirements. Although a few measures proposed in the Survey have not been acted on as quickly or as completely as we might prefer, the record shows real progress on most of the recommendations. During the past year the Agency has developed substantial momentum and interest in improving our requirements processes.

2. The Information Requirements Advisory Group (IRAG), chaired by the A/DDI with membership comprised of the deputy chiefs of intelligence production offices and a representative of the Chief, FI Staff, has been functioning since 1 July 1967. IRAG has taken steps to make the requirements processes of the DDI and DDS&T more tidy and systematic. It has also developed new procedures, to be utilized by the division chiefs of DDI and DDS&T production components, for reviewing and validating new collection requirements and for assessing the value of information reports. ("Validation" includes both the determination that the information is not already available and the judgment that it is sufficiently important to warrant collection.) As previously reported to you, these procedures are being tried out on   25X1

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[   ] after which they will be extended or adapted to Imagery and SIGINT collection requirements. The test period will conclude at the end of January.

Tasks still facing IRAG are to bring the heads of production offices into the picture. The A/DDI plans to do this through regular review of the total requirements generated by each office. IRAG will also work to refine further the Current Intelligence Reporting

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List (CIRL) and to develop a better procedure with FI Staff on the preparation of evaluations which go into FI Staff assessment studies.

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The transfer of the SIGINT Working Group of the old COMOR Committee to the SIGINT Committee and its revitalization under
25X1 _____ as full-time chairman also appears to be paying off.

4. Our system of Imagery requirements is functioning well. A major recommendation of the Survey has been carried out by establishing a new procedure for exchanges of views between Directorates -- primarily DDI and DDS&T -- and for resolution of difficulties at the A/DD level. COMIREX is also working to computerize its target lists, a development which should facilitate the formulation of USIB guidance to the NRO.

5. As I indicated above, the IG Survey and the work to implement its recommendations have improved substantially our requirements processes, inspired an awareness of requirements in the Agency, and raised the status of requirements work. Concurrently, a consensus has emerged that challenges a basic assumption in the IG Survey: that a concerted, effective effort to improve the requirements processes of CIA, or even the community as a whole, will bring the so-called Information Explosion under control. After a year's work on intelligence requirements, we have come to realize that they are not the direct driving force behind the flow of information. Rather, the
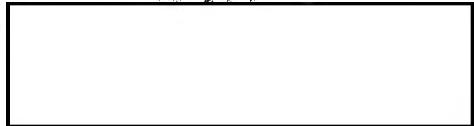
real push comes from the collectors themselves -- particularly the operators of large, undiscriminating technical collection systems -- who use national intelligence requirements to justify what they wish to undertake for other reasons, e.g. military readiness, redundancy, technical continuity and the like. To bring the information explosion under some semblance of control, it will be necessary to operate directly on the dollars and manpower allocated for collection, as well as indirectly via the requirements route. This involves sustained and effective participation in the whole gamut of program decisions in such arenas as the NRO ExCom, the Consolidated Cryptologic Program Review, and the like. John Bross has undertaken to try to work out a solution to that aspect, i.e., a new program control mechanism.

6. The action taken on each of the recommendations in the Survey is described in Attachment 1. I believe that my work toward implementing the Survey through the Senior Executives Group is now essentially complete and that further action on remaining issues should be taken through the Agency's regular command channels. Unless you should indicate to the contrary, this will constitute my final report on the Survey.
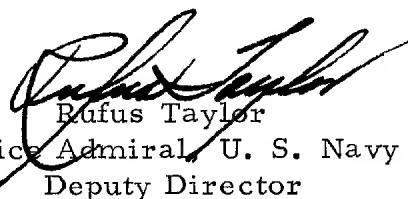
Rufus Taylor
Vice Admiral, U. S. Navy
Deputy Director

Attachments:
1 - Recommendations in the IG Survey and
    the Status of Actions Thereon
2 - Procedures for Validation of DDS&T and DDI
    Human Source Requirements
3 - Criteria for Validation

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